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Message Text

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PAGE 01 GENEVA 02040 301152Z

43
ACTION EUR-25

INFO OCT-01 AF-10 NEA-10 IO-14 ISO-00 AECE-00 AEC-11 OMB-01

OIC-04 SAJ-01 SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00

DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07 PA-04

RSC-01 PRS-01 SPC-03 SS-20 SCI-06 EB-11 DRC-01

TRSE-00 /154 W
---------- 027735
O R 301045Z MAR 74
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 4929
INFO ALL CSCE CAPITALS 121
AMEMBASSY CAIRO
AMEMBASSY LISBON
AMEMBASSY LUXEMBOURG
AMEMBASSY NICOSIA
AMEMBASSY OSLO
AMEMBASSY RABAT
AMEMBASSY SOFIA
AMEMBASSY TUNIS
USNMR SHAPE
USCINCEUR
USDOCOSOUTH
USLIAISON OFFICE SACLANT WASHDC
CINCLANT

C O N F I D E N T I A L GENEVA 2040

VIENNA ALSO FOR USDEL MBFR

E.O. 11652: GDS
TAGS: PFOR
SUBJ: CSCE: STAGE II HIGHLIGHTS-MARCH 25-29

SUMMARY: CSCE PUSHED TOWARD A KEY BREAKTHROUGH THIS WEEK,
AS INFORMAL SOLUTION TO PROBLEM OF HOW TO HANDLE CONCEPT
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PAGE 02 GENEVA 02040 301152Z

OF PEACEFUL CHANGE APPEARED NEAR. AT THE SAME TIME, WITH

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

US ENCOURAGEMENT, SOVIETS ACCEPTED COMPROMISE TEXT ON DISSEMINATION OF PRINTED INFORMATION, AND YUGOSLAVS SUBMITTED NEW PROPOSAL ON FOLLOW-UP. END SUMMARY.

1. PRINCIPLES AND THEIR IMPLEMENTATION--WEEK WAS DEVOTED TO INTENSE DISCUSSIONS ON PRINCIPLE OF INVIOLABILITY OF FRONTIERS. AT WEEK'S END COMPROMISE AGREEMENT WAS EMERGING THAT PEACEFUL CHANGE FORMULATION WOULD BE DRAFTED ON A SEPARATE PIECE OF PAPER AND HELD FOR PLACEMENT IN THE LIST OF PRINCIPLES AT A LATER DATE. PRECISE MODALITIES WILL BE WORKED OUT IN NEXT SEVERAL DAYS. SOVIETS APPEAR READY TO MAKE A NUMBER OF SURPRISING CONCESSIONS ON TEXT OF THE PRINCIPLE ITSELF, INCLUDING ALLOWING A LINK BETWEEN INVIOLABILITY AND NON-USE OF FORCE IN THE ENGLISH TEXT, IN ORDER TO EXPEDITE COMPLETION OF THE PRINCIPLE WITHOUT BRACKETS BEFORE EASTER RECESS. IN SPECIAL WORKING BODY ON IMPLEMENTATION, SWISS SUBMITTED ORALLY A NEW PROPOSAL CONCERNING THEIR IDEA FOR A SYSTEM FOR PEACEFUL SETTLEMENT OF DISPUTES, CALLING FOR POST-CONFERENCE STUDY BY EXPERTS OF SUBJECTS (SUCH AS LAW OF THE SEA, RIGHTS AND DUTIES OF STATES, AND BOUNDARY QUESTIONS) WHICH MIGHT BE SUBJECTED TO COMPULSORY JURIS-DICTION OR , ALTERNATIVELY, A STUDY OF THE POSSIBILITY OF ADOPTING THE SWISS IDEA AS A VOLUNTARY MECHANISM FOR AD HOC SETTLEMENT OF DISPUTES.

2. MILITARY SECURITY--SUBCOMMITTEE PROVISIONALLY REGISTERED TEXTS ON NOTIFICATION OF MILITARY MOVEMENTS AND ON OTHER CONFIDENCE BUILDING MEASURES (CBM'S). LATTER TEXT, WHICH CHIEFLY COVERS SWEDISH AND SPANISH PROPOSALS, WAS FULLY BRACKETED BY SOVIETS. TEXT ON MOVEMENTS, WHOSE SUBSTANTIVE PASSAGES WERE ALSO FULLY BRACKETED, INCLUDES NEW SOVIET PROPOSAL WHICH WOULD DEFER CONSIDERATION OF ISSUE UNTIL "LATER" WHEN CLIMATE OF DETENTE IS REINFORCED. THIS RAISES POSSIBILITY THAT SOVIETS MAY TRY TO TURN DISPUTED MOVEMENTS ISSUE TO THEIR OWN ADVANTAGE BY SUGGESTING IT BE CONSIDERED BY CSCE FOLLOW-UP-AN APPROACH WHICH WOULD PROBABLY APPEAL TO SEVERAL NEUTRAL DELEGATIONS.

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3. ECONOMICS, SCIENCE/TECHNOLOGY, ENVIRONMENT--COMMERCIAL EXCHANGES AND INDUSTRIAL COOPERATION SUBCOMMITTEES WERE STILL UNABLE TO MAKE BREAKTHROUGH ON ISSUE OF BUSINESS AND ECONOMIC INFORMATION, BUT DID REACH CONSENSUS ON OTHER CLAUSES OF LESS CONTROVERSIAL NATURE. HUNGARIAN AND EC-9 COMPROMISE TEXTS ON BUSINESS INFORMATION HAVE BEEN TABLED AND SUBSTANTIAL AREA OF CONSENSUS MAY BE ACHIEVED BEFORE EASTER RECESS. SCIENCE/TECHNOLOGY SUBCOMMITTEE COMPLETED

Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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WORK ON SECTION OF DRAFT EXT CONCERNED WITH AREAS OF
COOPERATION AND STARTED DRAFTING ON MOST DIFFICULT SECTION
CONCERNED WITH "OBSTACLES TO COOPERATION". USSR, CONTRARY
TO EXPECTATIONS, HAS PROPOSED GENERALIZED COUNTER-DRAFT
RATHER THAN REJECTING OUT OF HAND ENUMERATION OF MEASURES
TO REMOVE OBSTACLES. IN FINAL MEETING BEFORE EASTER BREAK,
ENVIRONMENTAL SUBCOMMITTEE CONTINED TO MAKE STEADY PROGRES
IN DRAFTING.

4. HUMANITARIAN COOPERATION--STRONG NATO CAUCUS
PRESSURE OVERCAME DUTCH RELUCTANCE AND AN INFORMAL GROUP,
INCLUDING US, WAS FORMED TO DRAFT BASKET III PREAMBLE
PROSPECTS NOW APPEAR GOOD FOR REGISTERING ONE OR TWO PARAGRA-
PHS OF PREAMBLE BEFORE EASTER BREAK. INFORMATION SUB-
COMMITTEE REGISTERED A TEXT FOR THE FIRST TIME IN SIX WEEKS;
A HARD-FOUGHT COMPROMISE DEALING WITH DIFFICULT PROBLEM OF
DISSEMINATION OF PRINTED INFORMATION, WHICH MENTIONS IN-
CREASED IMPORTS OF QUANTITIES AND TITLE OF PERIODICALS, USE
OF REGULAR DISTRIBUTION CHANNELS AND MEANS OF PAYMENT.
USDEL EFFORTS, INCLUDING CHAIRMANSHIP OF THE CRITICAL
MEETING AND PRODDING ON FINAL TEXTUAL COMPROMISES CLINCHED
THE EVENTUAL SOLUTION. SUBCOMMITTEE NOW TACKLES ACCESS TO
PRINTED INFORMATION, WHICH PROMISES TO BE JUST AS TOUGH.
HUMAN CONTACTS SUBCOMMITTEE CONTINUES TO WRESTLE WITH THE
PROBLEM OF REUNITING FAMILIES. IN SUBCOMMITTEE ON EDUCA-
TION, SUBSTANTIAL PART OF UK/US PROPOSAL ON IMPROVED
ACCESS BY SCHOLARS TO BE EDUCATIONAL AND SCIENTIFIC INTITU-
TIONS WAS PROVISIONALLY REGISTERED. HOWEVER, IMPORTANT
PROVISIONS ON ARCHIVAL ACCESS AND INTERNAL TRAVEL WERE
BRACKETED BY EAST PENDING NEGOTIATION OF COMPROMISE
STATEMENT ON GOVERNING CONDITIONS. USDEL IS ACTIVE IN
INFORMAL WORKING GROUP SEEKING SUCH A FORMULA.

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5. FOLLOW-UP--WORKING GROUP DISCUSSIONS CENTERED ON
PRACTICAL NECESSITY FOR FOLLOW-UP MECHANISM, WITH FINNS
IDENTIFYING THREE LEVELS OF POSSIBLE FOLLOW-UP
ACTIVITY: TECHNICAL; MANAGERIAL; AND POLITICAL.
MANY DELEGATIONS EXPRESSED INTEREST IN CONCEPT OF
"MANAGERIAL" FOLLOW-UP TO TAKE RESPONSIBILITY FOR WIDE
VARIET OF TECHNICAL ACTIVITIES. ROMANIAN AND OTHERS
ATTACHED "INTERIM PERIOD" IDEA AS MEANS FOR POSTPONING
DECISION CSCE IS OBLIGED BY ITS AGENDA TO TAKE.
YUGOSLAVS SUBMITTED PROPOSAL FOR A "CONTINUING COMMITTEE",
TO MEET AT LEAST ONCE A YEAR.

6. COMMENT: WITH ONE WEEK REMAINING BEFORE EASTER
RECESS, SOVIETS PULLED OUT ALL STOPS IN THEIR EFFORT TO
GET "CRYSTAL CLEAR" PRINCIPLE OF INVIOLABILITY OF

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FRONTIERS ON PAPER BEFORE RETURNING TO MOSCOW. IN ADDITION TO PROCEDURAL DEVICES AND CONCESSIONS ON THE INVIOLABILITY LANGUAGE ITSELF, THE SOVIETS TOOK USDEL-' ADVICE AND ACCEPTED A TEXT ON PRINTED INFORMATION AS AN INDICATION OF SIMULTANEOUS PROGRESS ON FREER MOVEMENT ISSUES. THESE CONCESSIONS HAVE HAD A SIGNIFICANT EFFECTT, BOTH IN REACHING A SOLUTION TO THE KEY PROBLEM OF INVIOLABILITY AND PEACEFUL CHANGE, AND IN THE GENERAL SPIRIT OF THE CONFERENCE AS A WHOLE. MEANWHILE, THE FINNISH DELEGATION MADE AVAILABLE A STATEMENT BY THEIR FOREIGN MINISTER TO THE EFFECT THAT FINLAND WAS PREPARED TO HOST THE THIRD PHASE IN JULY, AND HOPED IT WOULD BE AT THE HIGHEST LEVEL. TAKEN TOGETHER, THESE DEVELOPMENTS GAVE EVENTS HERE A NEW IMPETUS. NEVERTHE LESS, GIVEN THE DIFFERENCES WHICH STILL MUST BE RESOLVED AND THE MAGNITUDE OF THE PRACTICAL WORK WHICH REMAINS TO BE DONE, MANY DELEGATES WONDERED HOW THE CSCE DOCUMENTS CAN BE COMPLETED BY JUNE. END COMMENT. DALE

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